# **Georgia Peace Officer Standards and Training Council**

**Executive Director's Message** 

The Honorable Nathan Deal, Governor Members of the Georgia General Assembly Citizens of the State of Georgia



respectfully submit the Fiscal Year 2017 Annual Report of the Georgia Peace Officer Standards and Training Council.

The Council is committed to being recognized as a leader in the law enforcement community. This leadership is being accomplished through the various initiatives that P.O.S.T. has implemented.

The P.O.S.T. Operations Division is responsible for providing administrative support with various projects and special services. Some of the projects that are currently in the works are:

- > Field Testing of Certification Exam
- > Upgrade of the POST Website, with increased functionality
- > Implemented the Pre-Investigative Consent Order process

In FY17, the Certification and Training Division accomplishments included but were not limited to:

- Issued suspensions for failure to complete the required annual training for 2017
- Conducted agency audits and reviewed 15 academy self-assessments

In FY17 our Investigations Division had 9 full time investigators and 1 part time investigators. This division made great strides in FY17 which included but were not limited to:

- Opened over 1300 cases
- > Expanded and improved existing computer system to decrease administrative tasks which improved productivity and reduced time required to complete cases

I am proud of Georgia P.O.S.T. Council's accomplishments for Fiscal Year 2017. It is my desire that as you read this report you will see that we are committed to the law enforcement community and to the citizens of Georgia. We look to the future with excitement, knowing that there are many goals yet to be realized.

Respectfully Yours, Ken Vance, Executive Director

# **MISSION**



It is the mission of the Georgia Peace Officer Standards and Training Council (P.O.S.T.) to provide the citizens of Georgia with qualified, professionally trained, ethical and competent peace officer and criminal justice professionals.

The Georgia P.O.S.T. Council administers the regulatory process, sets the standards for training and certification, and provides essential technical assistance to the law

# **VISION**

# P.O.S.T. envisions a professionally trained and ethical criminal justice profession. This is accomplished by:

- ✓ Establishing and implementing high standards, developing and facilitating contemporary training curricula and programs.
- ✓ Holding criminal justice professionals to a higher standard.
- ✓ Providing the citizens of Georgia with the best protection in the nation.

### Georgia P.O.S.T. Council

The composition of the Council, its power, and function is established in Title 35 Chapter 8 of the Official Code of Georgia, Annotated. The Council consists of nineteen voting members and is supported by an advisory board. The voting members include:

Sheriff Mike Yeager, Chairman A Peace Officer

Chief John King, Vice-Chairman Chief of Police

Sheriff Mike Jolley- Secretary A County Sheriff

Mayor Linda Blechinger A City Manager or Mayor

Commissioner Tom McMichael A County Commissioner

Director Chris Barnett Chairman of the State Board of Pardons and Paroles of

**GA.** or Designee

Commissioner Lamar Paris Association County Commissioners of Ga. or

Designee

Lt. Steve Hyman A Municipal Police Officer

other than a Chief of Police

Sgt. Dolly Johnson A Municipal Police Officer

Other than a Chief of Police

Mayor Billy Trapnell President of the Georgia Municipal Association

Or Designee

Asst. Director Dan Kirk Director of the Georgia Bureau of Investigation

or Designee

Don Banks Member other than the Attorney General

Chief Billy Grogan President of the Georgia Association of

**Chiefs of Police** 

Warden Chris Hill President of the Georgia Prison Wardens'

Association

Sheriff Terry Deese President of the Georgia Sheriffs' Association

Major Stephen Adams President of the Peace Officers Association

of Georgia

Commissioner Michael Nail The Commissioner of Georgia Dept. of Community

Supervision

Timothy Ward The Commissioner of Corrections

or Designee

Lt. Col. Russell Powell The Commissioner of the Department of

**Public Safety** 

Commissioner Walter Rabon Department of Natural Resources

Marshal Steve Smith A Peace Officer

Director Scott Cagle Department of Juvenile Justice or Designee

### Georgia P.O.S.T. Council Advisory Members

The advisory members are appointed by the Council Chairman, and it is their responsibility to serve in an advisory capacity and represent a cross section of the criminal justice system. The advisory members are:

**Director Chris Wigginton-**

**State Officer** 

**Georgia Public Safety Training Center** 

**Executive Director Frank V. Rotondo-**

**Association Director** 

Georgia Association of Chiefs of Police

**Executive Vice President Terry Norris-**

**Association Director** 

Georgia Sheriffs' Association

Director Bruce Homes Board of Regents

Asst. Director Nicholas Marinelli, Jr. GA. Perimeter College Campus Police

Lt. Barry Woodward Communications Division

Chief Wayne Dennard Acworth Police Department

Director Robert Bolton Georgia Internal Affairs Investigators Association

Dean Tom Bojo

**Technical College System** 

**GA. Northwestern Technical College** 

Major Alan Everidge Law Enforecement Officer

# Georgia Peace Officer Standards and Training Council

Sheriff Mike Yeager, Chairman

Chief John King, Vice-Chairman

**Sheriff Mike Jolley, Secretary** 

# Training Standards <a href="Committee:">Committee:</a>

Stephen Adams, Chairman
Dan Kirk, Vice-Chairman
Russell Powell
Chris Barnett
Chris Hill
Walter Rabon

### **Advisory Members:**

Chris Wigginton Terry Norris Barry Woodward Tom Bojo Wayne Dennard Bruce Holmes Robert Bolton

# Probable Cause Committee:

Michael Nail, Chairman
Dolly Johnson, ViceChairman
Mike Yeager
John King
Mike Jolley
Tim Ward
Linda Blechinger
Steve Smith

### **Executive Committee:**

Mike Yeager, Chairman John King, Vice-Chairman Mike Jolley, Secretary Michael Nail, PCC Stephen Adams, Training Stds. Tom McMichael, Cert.

### **Certification Committee:**

Tom McMichael, Chairman
Steve Hyman, Vice-Chairman
Terry Deese
Billy Grogan
Lamar Paris
Billy Trapnell
Don Banks
Scott Cagle

#### **Advisory Members:**

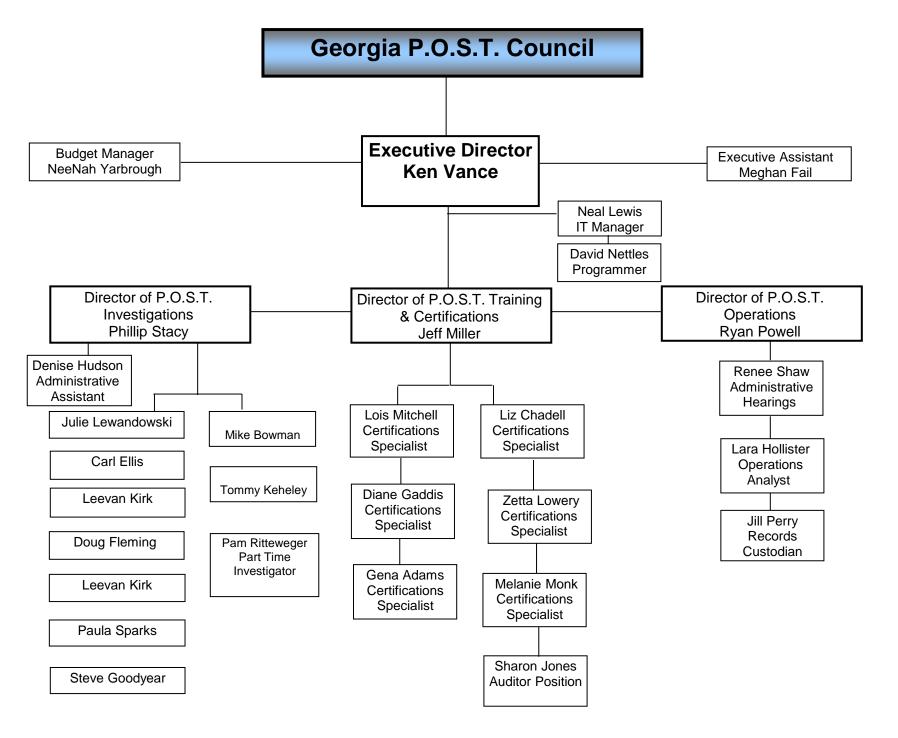
Frank Rotondo Nicholas Marinelli, Jr. Alan Everidge

# Georgia P.O.S.T. Council Staff Executive Director

The Council's rules and policies are executed by a professional and clerical staff, which operates under the supervision of the Executive Director. The Executive Director is responsible for planning, organizing and directing the administration of a statewide program involving over 60,000 officers actively employed by over 1100 agencies.



- Appointed by Governor Sonny Perdue as Executive Director of the Georgia Peace Officer Standards and Training Council, August 15, 2007 - Present
- ◆ Georgia College & State University, Director of Public Safety/University Police Chief, October 1, 1982 August 15, 2007
- ♦ City of Milledgeville- Councilman, 1981 Present
- ♦ Baldwin County Board of Education, High School English Teacher, 1980-1985
- ♦ Baldwin County Sheriff's Department, Deputy Sheriff, 1976-1982
- ♦ Monroe Police Department, Peace Officer, 1975-1976
- ♦ Peace Officer Standards & Training Council-Executive Board- Chairman & Vice-Chairman: Probable Cause Committee-Chairman
- ♦ State of Georgia Municipal Training Institute-Chairman, 8 years
- ♦ State of Georgia E-911 Board
- ♦ Georgia Municipal Association Board of Directors
- University of Arkansas, Master of Fine Arts
- ♦ Georgia College, Bachelor of Arts
- ♦ Young Harris College, Associate of Arts Degree



## **Purpose**

The purpose of the Georgia P.O.S.T. Council is to ensure that only qualified and well-trained persons are certified as peace officers in this state. In order to attain the goals, the Council has been given the statutory authority to enforce those qualifications and training requirements enumerated by laws to:

- ✓ Research, plan, and establish policy relative to peace officer training
- ✓ Develop, adopt, and issue advanced or professional peace officer certificates based on education, training, and experience
- ✓ Determine whether a peace officer candidate has met legal pre-employment and training requirements
- ✓ Refuse to grant a certificate or to discipline certified peace offices and exempt officers who have not met or have failed to maintain the minimal standards of acceptable and prevailing practices of peace officers
- ✓ Provide technical assistance as requested by law enforcement units
- ✓ Provide and administer the certification of persons qualified to operate speed detection devices and withdraw and suspend such certifications
- ✓ Establish minimum qualifications for school directors and certify those qualified
- ✓ Certify instructors and withdraw or suspend such certifications
- ✓ Establish and modify the curriculum, including methods of instruction, composing the basic course
- ✓ Evaluate schools annually for recertification
- ✓ Withdraw or suspend certification of schools or school directors who fail to continue to meet or maintain, at any given time, the criteria and qualifications required
- ✓ Enforce those qualifications and training requirements enumerated by laws
- ✓ Ensure standards are maintained by peace officers
- ✓ Take corrective action against officers who violate standards
- ✓ Develop and adopt quality training for all peace officers

The staff of the Georgia P.O.S.T. Council consists of the Executive Office and 3 divisions:

- > Certification and Training Standards Division
- > Investigations Division
- > P.O.S.T. Operations

### **Certification and Training Standards Division**

The primary function of the Certification and Training Standards Division is to ensure compliance, by agencies and peace officers, of qualifications and training requirements enumerated in the P.O.S.T. Act. Some major responsibilities include:

- > Process applications for peace officer certification
- > Issue of basic certification
- Certify speed detection device operators
- Provide technical assistance to agencies
- Processing of specialty certifications
- General and Specialty Instructors Certification
- Seminar Approval

#### **Division Reports:**

- Agency rosters
- Demographic reports
- Individual personnel and training histories
- Agency deficiency reports

### **Certification of Peace Officers**

All employees of any agency that are granted the full rights and powers under the definition of a peace officer as defined by the P.O.S.T. Act must be certified by P.O.S.T.

Peace officer applicants must complete <u>ALL</u> certification requirements before employment. Once the preemployment requirements are met, an authorization for training is issued.

Certifications issued by the Council include:

#### **BASIC CERTIFICATIONS**

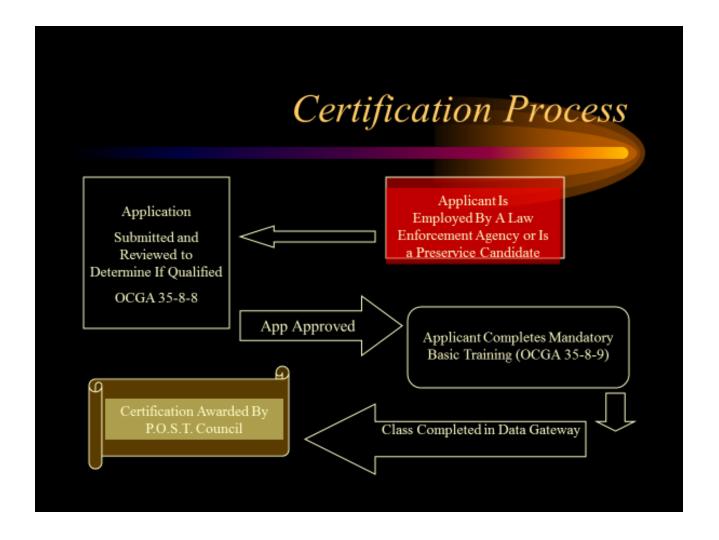
- Basic Law Enforcement
- > GBI Investigator
- > Sheriff
- Communications Officer
- Narcotics Agent
- Correctional Officer
- Probation Officer
- Parole Officer
- > Jail Officer
- ➤ Forensic Scientist (GBI only)
- Basic Juvenile Correctional Officer
- Municipal Probation Officer
- Communication Officer

#### SPECIALTY CERTIFICATIONS

- Radar
- > Laser
- > Vascar
- > Field Training Officer
- Identification Technician
- Departmental Training Officer
- **▶** General & Specialty Instructors
- Career Development Certifications
- > Arson Investigator
- **Bomb Technician**
- > Handler of Animal Trained to Detect Explosives
- > Senior and Master Instructor Trainer

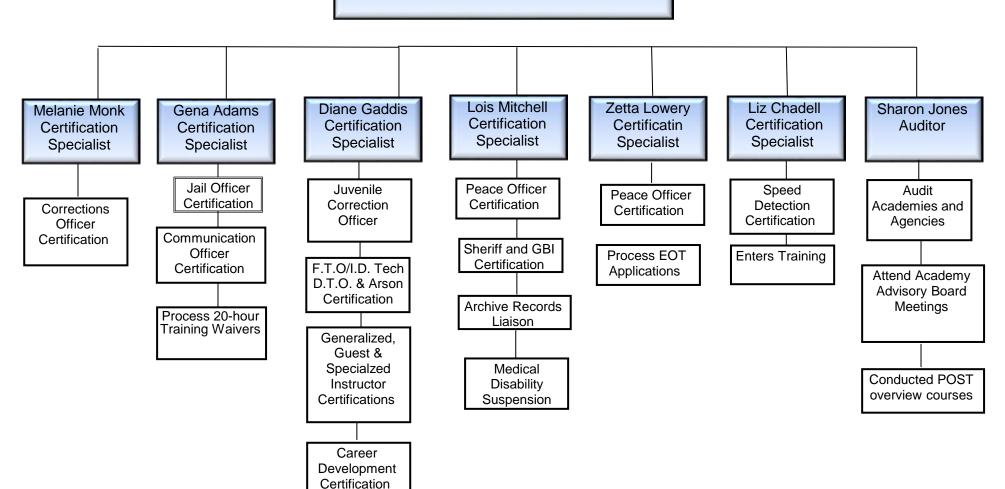
#### Recognition of Law Enforcement Agencies

All agencies covered by the P.O.S.T. Act or those permitted to voluntarily comply with the Act can be recognized by P.O.S.T. Those requesting recognition must submit to P.O.S.T. a copy of the ordinance or law that established their authority as a law enforcement agency, along with a request for recognition from appointing authority. Once approved, the agency is supplied with an identification number and all paperwork necessary to conduct business with P.O.S.T.



# Georgia P.O.S.T. Council Certification & Training Standards Division

# Jeff Miller Division Director



PEACE OFFICER STATISTICS	2013	2014	2015	2016	2017
BASIC CERTIFICATIONS					
Peace Officer	1,756	1,742	1,860	1,935	1,954
Juvenile Probation Officer	0	0	0	52	36
Jail Officer	1,353	1,484	1,570	1,546	1,677
Communication Officer	414	464	510	518	550
Juvenile Correctional Officer	669	508	575	509	559
State Correctional Officer	2,021	2,023	1,955	1,870	1,685
Parole & Probation Officer	191	180	286	194	205
TOTAL BASIC	6,404	6,401	6,756	6,624	6,666
EXEMPT REGISTRATIONS					
Peace Officer(Retired)	5	0	0	4	1
Federal Officer	0	0	0	0	0
TOTAL BASIC EXEMPT	5	0	0	4	1
SPECIALTY CERTIFICATIONS					
Arson Investigator	15	15	19	26	21
Field Training Officer	595	591	591	653	688
Radar Operator	681	676	746	595	723
Instructor	924	832	897	805	1,029
Latent Print Examiner	0	0	0	0	3
Laser Operator	690	785	703	588	660
Sheriff	12	4	1	0	7
Traffic Accident Reconstruction	8	16	14	14	18
CAREER DEVELOPMENT					
Intermediate	225	183	225	178	218
Advanced	141	155	129	127	112
Supervisory	166	173	189	218	222
Management	95	95	103	90	131
Executive	9	7	4	11	9
Senior Instructor Trainer	66	53	55	56	59
Master Instructor Trainer	5	6	9	10	6
Senior Deputy	9	13	25	12	12
Departmental Training Officer	20	0	1	16	1
Bomb Techs. & Animal Handler	7	16	8	11	10
Jail Training Officer	1	9	29	14	20
Comm. Training Officer	0	1	0	1	0
Crime Scene Tech	23	39	21	27	45
TOTAL SPECIALTY CERTIFICATIONS	3,692	3,669	3,769	3,452	3,994
TOTAL ALL CERTIFICATIONS	10,101	10,070	10,525	10,080	10,661

### **Training Standards Division**

The <u>Training Standards Division</u> is responsible for the functions related to development, evaluation and management of peace officer training. Other major responsibilities include:

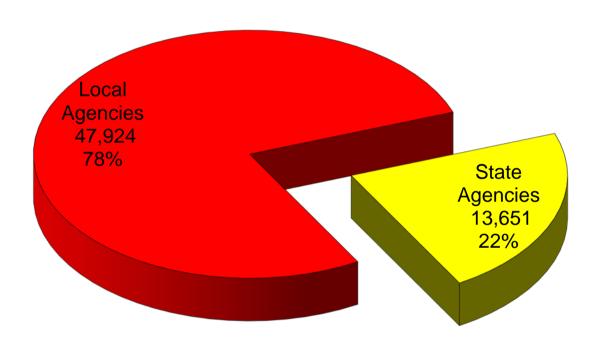
- Curriculum development, modification and maintenance
- > Research and development
- > Performing quality control functions on basic and advanced-level training
- > Processing of school, school director, and functions relating to instructor certification
- ➤ Out-of-State course equivalency ratings for approval/disapproval
- ➤ Technical assistance to 28 POST certified police academies
- Processing and evaluating new course recognition requests

### **Special Operations of the Training Standards Division**

The <u>Training Standards Division</u> has additional responsibilities that ensure the peace officers of Georgia are receiving the highest quality and most up to date training that is available. These responsibilities include, but are not limited to:

- Process and review Basic Course Completion packages (300+) to ensure compliance with POST rules and policy
- Process and review peace officers' requests for waiver of the 20 hour annual training requirement
- > Re-certification Application Processing

# Georgia Peace Officers

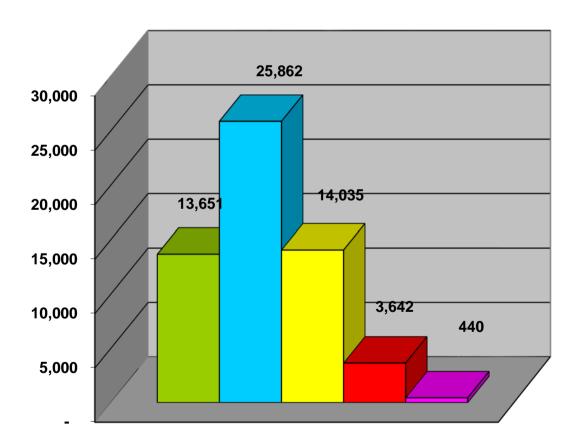


■Local Agencies ■State Agencies

**Total 61,575** 

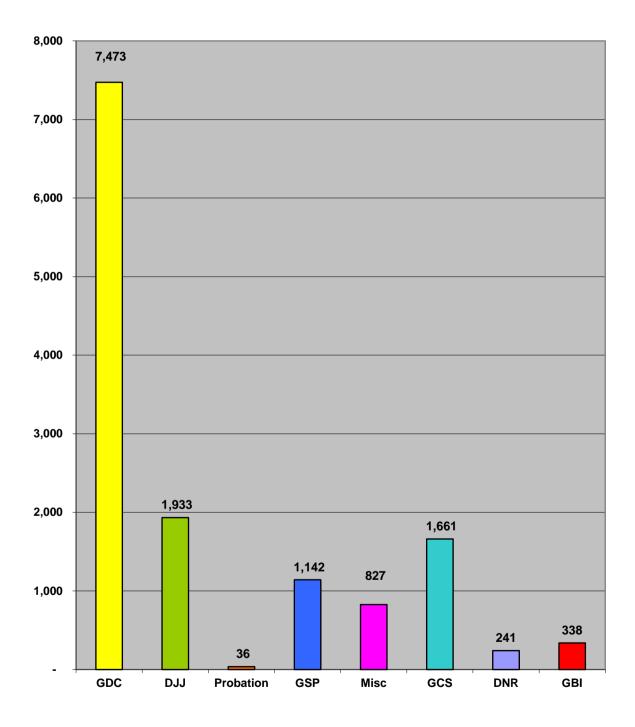
# Peace Officer Population

# by Government Type



■State ■County ■Municipal ■Mis. Others ■Judicial

# **Employed by State Agencies**



### **Investigations Division**

The Georgia Peace Officer Standards and Training Council has discretionary authority by law, to discipline officers. Disciplinary action is taken in the form of sanctions against an officer's certification. Action is based on the preponderance of evidence that they were in violation of the P.O.S.T. Act (O.C.G.A. §35-8 as amended).

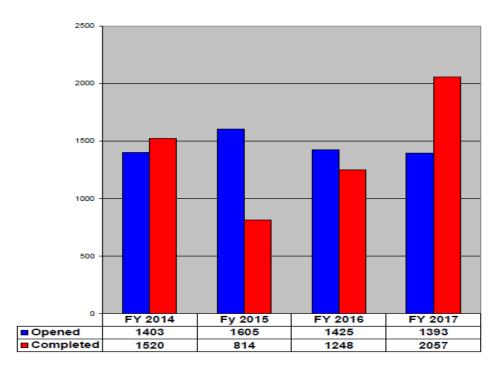
### Discipline/Investigation of Officers

This division is responsible for investigating terminations of officers, suspensions of more than 30 days, and alleged criminal involvement of any officer. The investigator then reports to the P.O.S.T. Council <u>Probable Cause Committee</u> (PCC) for further action/recommendation. The PCC recommends a sanction to the Council, which may include: (a) Revocation of Certification; (b) Suspension of Certification; (c) Probation; or (d) Sanctions as permitted by Law, (O.C.G.A. 35-8-7.1(11)). During FY 2017 there were over 100 felony arrest/indictment suspension orders issued.

#### Technical Assistance

The investigation division also provides technical assistance to the law enforcement agencies and their officers in matters relating to the P.O.S.T. Act.

### Case Statistics



# GEORGIA PEACE OFFICER STANDARDS AND TRAINING COUNCIL Investigations Division

1. Allegation of Misconduct is Reported to P.O.S.T.



2. Investigations
Director
determines
applicability to
O.C.G.A. 35-8-7.1



Case is assigned to P.O.S.T. Investigator

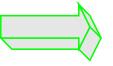




5. Probable
Cause
Committee
Recommendation
Presented to Full
Council



4. Case
Investigated and
Presented to
Probable Cause
Committee





7. Officer is Notified via Certified Mail of the Council Sanction and his or her right to contest the action through the Hearing Process



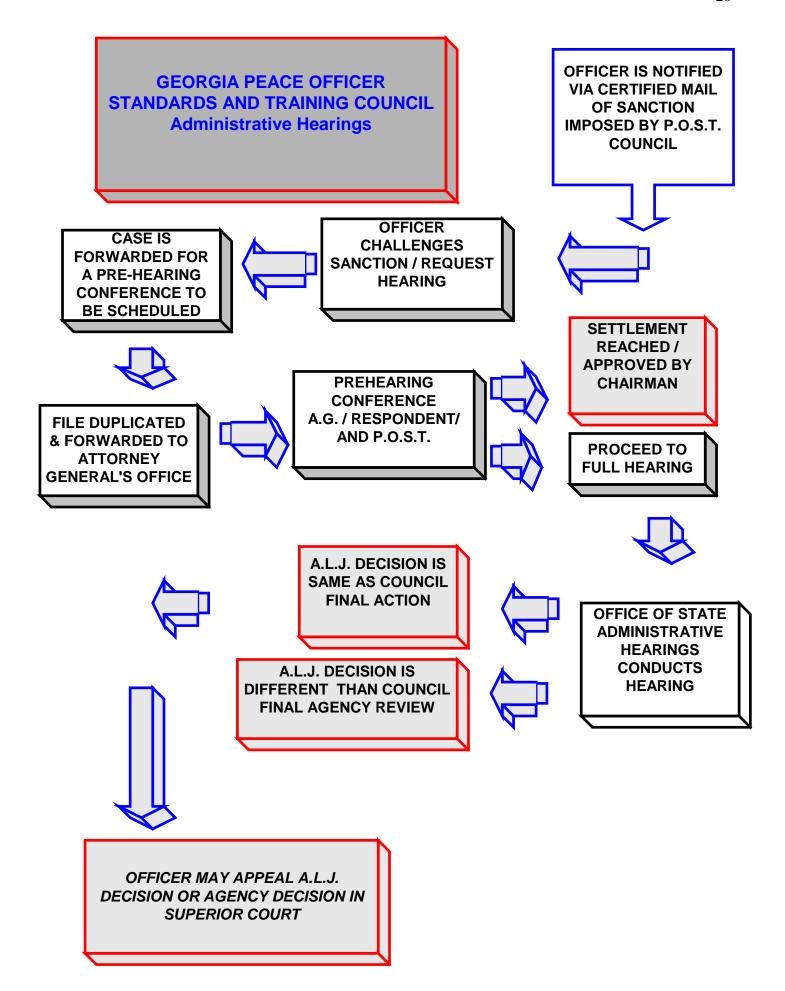


### **Hearings**

Officers are entitled to challenge sanctions imposed on their certification by the Georgia Peace Officer Standards and Training Council. The officer's due process is afforded through and administrative hearing in accordance with the Georgia Administrative Procedures Act (O.C.G.A. §50-13).

It is estimated that over 15% of the officers sanctioned by the Council appeal within the allotted fifteen (15) day period by filing a written request for a hearing. Once received, a "pre-hearing conference" is scheduled with the affected officer, the officer's legal representative, and a member of the Attorney General's Office. During a pre-hearing conference, a negotiated settlement is explored. The Attorney General makes a recommendation as to whether to proceed to a formal hearing or suggest an alternative.

Unsettled cases are forwarded to the Office of State Administrative Hearings (O.S.A.H.). A Special Assistant Administrative Law Judge is assigned by the Chief Judge of O.S.A.H. to preside in a contested case and schedules a complete evidentiary hearing in the disputed matter. Upon conclusion, the Judge will render a "Final Decision" (conclusion is the same as Council's action) or an "Initial Decision" (conclusion differs from Council's action). Initial Decisions are reviewed by the Georgia Peace Officer Standards and Training Council through a "Final Agency Review". Officers may appeal all decisions in Superior Court as a matter of law. During Fiscal year 2017 there were 130 pre-hearing conferences held.



### P.O.S.T. Operations Division

The <u>P.O.S.T. Operations Division</u> is responsible for providing administrative support and special services. Other major responsibilities include:

- > Certification Examination
- Custodian of Records- Open Records Request
- > Curriculum Revision
- > Special Projects
- ➤ Media Relations
- ➤ Rule Revisions
- ➤ Technology Support for Headquarters & Field Officers
- > Administrative Hearings
- Pre-Investigative Consent Orders

During FY 2017 P.O.S.T. responded to approximately 6,693 Open Records Requests. This Division is tasked with searching for and implementing new processes that will make the agency more efficient.

#### Maintenance of P.O.S.T. Computer System/Peace Officer Records

P.O.S.T.'s Data Communications Section maintains the following records on the P.O.S.T. computer system:

- A. Personnel History
- B. Employment History
- C. Discipline
- D. Training Courses
- E. Chief Executives
- F. Sheriffs'; Wardens'; and Chiefs' Current Training Histories
- G. Training Course Completions
- H. Certification/Registration
- I. Terminations
- J. Agencies
- K. Advanced Certification

P.O.S.T. maintains employment, certification and training records on over 115,000 officers. Of these, over 61,000 are actively employed in their field of certification.

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### PRE-INVESTIGATIVE CONSENT ORDERS

The Pre-Investigative Consent Order (commonly referred to as PICO) Program was designed to help alleviate the Investigation Division with backlog cases and reduce their case load as a result of the implementation of the POST Data Gateway. The PICO program allows certain applicants/candidates and certified officers to resolve a POST disciplinary issue in an expedient manner with use of consent orders for certain violations similar to plea agreements in certain criminal cases.

Although POST Council approved POST RULE Chapter 464-7 entitled Pre-Investigative Consent Orders in December 2015, the rule became effective on Jan. 10, 2016. The process became available to Applicants and Certified Officers after March 9, 2016 POST Council Meeting.

According to POST Rule Chapter 464-7, Pre-investigative consent agreements may be entered into by Georgia POST Council and an applicant/candidate for certification or person certified pursuant to O.C.G.A. Title 35, Chapter 8. POST Council may issue a pre-investigative consent order in situations in which the individual agrees to the imposition of certain disciplinary sanctions in accordance with O.C.G.A. Title 35, Chapter 8, Section 7.1. Entering into a consent agreement resulting in a consent order is entirely voluntary and any person entering into such agreement waives all other proceedings, hearings and processes normally associated with actions taken by POST Council.

In certain instances, using guidelines approved by the POST Council, a pre-investigative consent order may be offered, in lieu of a full POST disciplinary investigation. Any such consent order agreed upon and finalized by the Executive Director and Chairman shall be presented before the Council at the next regularly scheduled meeting for final approval. In cases in which no agreement is made, the Director of the Investigations Division of the Council shall assign the case to an investigator as in other cases.

A pre-investigative consent order may be rescinded by the Council if it is found to have been based on misleading, deceptive, untrue, or fraudulent information or documents submitted to POST Council or its staff. If a pre-investigative consent order is rescinded, the investigative matter shall be forwarded to the POST Investigations Division for review by the Council.

The Administrative Hearing Officer oversees the Pre-Investigative Consent Orders after case assignment from the Director of Investigations Division.

Since June 2016, POST Council has approved 127 Pre-Investigative Consent Orders.